

for the military action against Yugoslavia. We declared no policy, we disapproved of no policy. We didn't accept the reality that our nation has led the NATO alliance into a conflict. By a majority vote, we asserted that our Commander in Chief could not commit ground forces—whatever that means—without our specific prior approval. We then by a tie vote failed to approve even the continuation of the ongoing conflict into which we had been injected by our President.

I cannot tell you how much I have agonized over the sorry, inept, and clumsy failure of those who determine our national security policy in this latest phases of the ongoing Balkan crisis. Even the prior Administration, so confident during the Gulf War, failed to lead when it could and should have in the Balkans.

Without direction or credible leadership we have become deeply embroiled in this conflict. We are without any clear delineation of the reason or importance of our being involved or of what represents a successful conclusion to the conflict. We are in this conflict with an announced policy that we will not commit ground forces, a position that serves our enemy's interest but undermines our objectives, whatever they are. I submit that it is the height of irresponsibility for the Congress of the United States to abdicate their responsibility to either approve or disapprove a Kosovo policy.

If the President and his, to use the most charitable reference, "national security team" have produced a national policy disaster, we should say so. We should not evade the issue. If the administration is correct in its assertion that the barbarism attributed to the leadership of Yugoslavia demands a military response, we should endorse this conclusion.

There are those whose political judgement tells them Congress should not act on this matter, because if we do, we might have to assume responsibility. I categorically object to any such notion. Our President may have failed to call upon the Congress to support his policy in the Balkans, but the Congress has a duty to speak out anyway. We have a constitutional duty whether the President ask us for our approval or not. Perhaps the constitutional duty is higher when the President seeks to evade us and his policy is muddled.

Last Wednesday, I voted no on all four resolutions regarding the conflict against the Federal Republic of Yugoslavia. I seriously considered voting no even on the Rule regarding our debate, because under the Rule, we could not make, approve or disapprove any policy. We trivialized the role of the Congress and that is fraught with dire consequences for the future.

The Congress of the United States makes policy and our politics ought to crystallize conflicting views of good or bad policy. Last week we failed in this. For this reason I am offering a joint resolution regarding the conflict in the Balkans.

The resolution is critical of how we came to the sorry choices before us, but recognizes that our country is confronted with certain realities which it must confront. The choice the resolution makes is to give congressional authorization to the ongoing military conflict against the regime of Slobodan Milosevic. It does not presume to give political guidance to how the conflict is waged and bespeaks a concern only that it be waged with sound military judgement, consistent with the earliest victory and least casualties.

Most importantly, it enunciates a policy and identifies goals, which if correct fully justify our

involvement and leadership into this conflict. If not correct, clearly the resolution should not be supported and should fail. How dare we, on a matter of such consequence, stand by and declare neither war nor even any policy. Are not our armed forces entitled to know that their Congress approves or disapproves of what they are doing on the orders of our Commander in Chief? Certainly they must hope that the elected representatives of our people will not choose to abdicate their responsibility.

The resolution I offer speaks to the financial burden of this conflict in the bosom of Europe, and asserts a policy that the costs should be fairly allocated among the entire NATO alliance.

My resolution also asserts that any agreement that concludes this unhappy chapter in our history should exempt no one from prosecution who is or may be indicted by the appropriate judicial authority as a war criminal.

It is not an easy resolution. It is not meant as political confrontation. It nonetheless confronts all of us with the inescapable duty to declare a policy and decide whether we should be involved in, go forward with, or repudiate our involvement in the ongoing conflict with Yugoslavia.

Oh, yes the choices are not easy, but how dare we not even make a choice and deign to call ourselves the elected representatives of our people.

I solicit your advice and would appreciate your cosponsorship of this resolution.

SPECIAL ORDERS

The SPEAKER pro tempore. Under the Speaker's announced policy of January 6, 1999, and under a previous order of the House, the following Members will be recognized for 5 minutes each.

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Indiana (Mr. BURTON) is recognized for 5 minutes.

(Mr. BURTON of Indiana addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

EXCHANGE OF SPECIAL ORDER TIME

Mrs. CAPPS. Madam Speaker, I ask unanimous consent to claim the time of the gentleman from Illinois (Mr. LIPINSKI).

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

NATIONAL NURSES WEEK

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from California (Mrs. CAPPS) is recognized for 5 minutes.

Mrs. CAPPS. Madam Speaker, as one of only three nurses in Congress, it is my great honor today to rise in support of National Nurses Week.

My training and education as a nurse and my 20 years in my profession in the schools of Santa Barbara in the public

school district have given me a unique perspective on my new duties in Congress. As a nurse, I have learned to recognize the importance of so many issues which affect families every day, families in my community, in my congressional district, families across this great country.

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Nurses are good listeners. They withhold superficial, quick judgments and take the time to assess situations before them, before they act accordingly. Nurses use common sense skills to put the common good before individual interests.

My nursing background has had the strongest influence on my priorities in Congress. As a nurse, I feel that it has been my duty and also my privilege to speak out on behalf of patients and health care providers on what is the critical task before us today. We know what is before us in the world where life and death situations take place, and we also see so clearly the current shortcomings in our health care environment.

I sought a seat on the Committee on Commerce which oversees health care so that I could be a part of this discussion. In the age of managed care, where values are often driven by profit motives over health care needs, nurses have been presented with critical new challenges.

I have stood with nurses in my district in their frustration over staffing ratios in our hospitals, in our communities. I have been with nurses as they have shed tears over having to discharge frail elderly patients before they are really ready to go home into home situations where there is not adequate health care and support.

Nurses know that we should not compromise a patient's quality of care to save a few dollars. Nurses understand the real benefits of real managed care reform.

I have been working hard with Republicans and Democrats to pass a common sense Patients' Bill of Rights, legislation which will put patients, nurses, doctors and other providers back in charge of their own health care and holds HMOs accountable when they deny critical, sometimes lifesaving, treatment.

Nurses know these basic rights can mean the difference between life and death and between a quality of life that they have spent their profession and their training to uphold. They can and they should and we are speaking out.

The Subcommittee on Health and Environment, on which I am privileged to serve, has held only one hearing so far on managed care reform. In that hearing I called for greater participation of nurses. Nurses can and will make valuable additions in this discussion and in the debate before us.

In Congress, there is also other legislation originally drafted by a nurse that will protect nurses and other health care workers in all States. The